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7 UNITED STATES DISTRICT COURT
8 WESTERN DISTRICT OF WASHINGTON
9 AT SEATTLE

10 UNITED STATES OF AMERICA,

CASE NO. 16-0689JLR

11 Plaintiff,

ORDER GRANTING EX PARTE
MOTION TO AUTHORIZE
ALTERNATIVE SERVICE OF
PROCESS

12 v.

13 JEFFREY P. POMERANTZ,

14 Defendant.

15 **I. INTRODUCTION**

16 Before the court is Plaintiff United States of America's ("the Government")
17 motion to authorize alternative service of process on Defendant Jeffrey P. Pomerantz
18 pursuant to Federal Rule of Civil Procedure 4(f)(3). (Mot. (Dkt. # 5).) The court has
19 considered the motion, all submissions filed in support thereof, the balance of the record,
20 and the applicable law. Being fully advised, the court GRANTS the Government's
21 motion to authorize alternative service.
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II. BACKGROUND

On May 13, 2016, the Government filed an action to reduce to judgment and collect penalties assessed against Mr. Pomerantz for failure to file required treasury forms with respect to interests in foreign accounts. (*See generally* Compl. (Dkt. # 1).) The Government alleges that from 2007 to 2009, Mr. Pomerantz failed to report interests in foreign accounts in the amount of \$860,300.35. (*Id.* at 2.)

After it commenced this lawsuit, the Government encountered logistical challenges in locating and personally serving Mr. Pomerantz. (Mot. at 2.) Although Mr. Pomerantz is a United States citizen, he is currently a resident of Vancouver, British Columbia, Canada. (Compl. ¶¶ 3-4.) On May 19, 2016, the Government sent a notice of lawsuit and request to waive service of summons, a copy of the complaint, and a pre-paid return FedEx envelope via FedEx (“waiver package”) to Mr. Pomerantz at three separate addresses that Mr. Pomerantz had provided to the Internal Revenue Service (“IRS”). (Butler Decl. (Dkt. # 6) ¶ 7, Exs. E-F.) These three addresses were for mail service store locations, not residences. (*Id.* ¶¶ 4-14.)

The first of these addresses was 250 H Street, Apt. 77, Blaine, WA 98230 (“H Street”). (*Id.* ¶ 6.) Although H Street was the most recently listed domestic address on Mr. Pomerantz’s filings with the IRS, the owner of the business located at H Street informed the IRS that the address was for a mail services store and confirmed that Mr. Pomerantz was still using the H Street address as of April 2016. (*Id.*) FedEx delivered the Government’s waiver package to H Street on May 20, 2016. (*Id.* ¶ 8.)

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1 Mr. Pomerantz used the second address, 364-38109 Second Avenue, Squamish,
2 British Columbia, Canada V8B 0T7 (“Second Avenue”), on a petition he filed in the
3 United States Tax Court. (*Id.* ¶ 5.) This address was for a United Parcel Service (“UPS”)
4 store at which Mr. Pomerantz no longer maintained a mailbox. (*Id.* ¶ 9.) The UPS store
5 contacted Mr. Pomerantz and forwarded the Government’s waiver package to another
6 mail service store located at 207-1425 Marine Drive, North Vancouver, British
7 Columbia, Canada V7T 1B7 (“1425 Marine Drive”). (*Id.* ¶ 12.)

8 Mr. Pomerantz used the third address, 189-1075 Marine Drive, North Vancouver,
9 British Columbia, Canada V7P 3T6 (“1075 Marine Drive”), on his most recent IRS
10 filings. (*Id.* ¶ 4.) The waiver package sent to 1075 Marine Drive could not be delivered
11 because the address was for a UPS store that had closed and left no forwarding
12 information. (*Id.* ¶ 13.)

13 Following these deliveries, Paul Butler, the Government trial attorney assigned to
14 Mr. Pomerantz’s case (*id.* ¶¶ 1-3), called Mr. Pomerantz at the phone number Mr.
15 Pomerantz listed on a filing with the United States Tax Court (*id.* ¶ 15). Mr. Pomerantz
16 answered and told Mr. Butler that Mr. Pomerantz had no ability to pursue this action,
17 would not waive service, and would not accept service of process by email. (*Id.* ¶ 15.)
18 Mr. Pomerantz confirmed that he had received the Government’s waiver package, but he
19 refused to provide Mr. Butler a residential address. (*Id.*)

20 Mr. Butler then attempted to call Mr. Pomerantz’s attorney, Hari Nesathurai. (*Id.*
21 ¶¶ 16-17.) Mr. Nesathurai represents Mr. Pomerantz in a pending action in the United
22 States Tax Court and represented Mr. Pomerantz during the administrative process that

preceded this action. (*Id.*; see also Compl. ¶¶ 25, 46-53.) Mr. Nesathurai filed a power of attorney form with the IRS in order to represent Mr. Pomerantz. (Butler Decl. ¶¶ 16-17.) Mr. Nesathurai's office is located at Suite 901, 360 Bay Street, Ontario, Canada M5H 2V6. (*Id.*, Ex. M. at 1.)

Mr. Butler left voicemail messages and messages with receptionists for Mr. Nesathurai on six occasions between August 3, 2016, and January 27, 2017. (*Id.* ¶¶ 16-17.) Mr. Butler left either his phone number, email address, or both with each message. (*Id.*) Mr. Nesathurai has not responded to any of Mr. Butler's messages. (*Id.*)

Mr. Butler has been unable to independently find a residential address for Mr. Pomerantz. (*Id.* ¶ 18.) He conducted six extensive internet searches and directed research librarians to conduct three additional internet searches, none of which have yielded a residential address for Mr. Pomerantz. (*Id.*)

III. ANALYSIS

The Government seeks an order authorizing service by international or domestic mail and courier to Mr. Pomerantz's addresses at H Street, 1425 Marine Drive, and 1075 Marine Drive. (Mot. at 3.) The Government additionally seeks an order authorizing service by international mail on Mr. Nesathurai, whose primary office is located in Ontario, Canada. (*Id.*) The Government argues that authorization of service via international mail and international courier is appropriate pursuant to Federal Rule of Civil Procedure 4(f)(3) and comports with due process. (*Id.* at 3, 6.)

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1 **A. Service Under Federal Rule of Civil Procedure 4(f)(3)**

2 Federal Rule of Civil Procedure 4(f) outlines the acceptable methods for serving
 3 an individual in a foreign country. *See Fed. R. Civ. P. 4(f).* Rule 4(f)(3) allows an
 4 individual in a foreign country to be served “at a place not within any judicial district of
 5 the United States” by a method not listed in Rule 4(f)(1)-(2) if the method is “not
 6 prohibited by international agreement, as the court orders.”¹ *Fed. R. Civ. P. 4(f)(3).*
 7 Thus, proper service of process through Federal Rule of Civil Procedure 4(f)(3) must be
 8 (1) directed by the court and (2) not prohibited by international agreement. *See id.*;
 9 *RioProperties, Inc. v. Rio Int'l Interlink*, 284 F.3d 1007, 1014-15 (9th Cir. 2002).

10 Rule 4(f)(3) does not impose any other limitations. *Rio*, 284 F.3d at 1014 (citing
 11 *Fed. R. Civ. P. 4(f)(3)*). “[T]rial courts have authorized a wide variety of alternative
 12 methods of service including publication, ordinary mail, mail to the defendant’s last
 13 known address, delivery to the defendant’s attorney, telex, and most recently, email.” *Id.*
 14

15 ¹ Federal Rule of Civil Procedure 4(f)(1) allows service of process of a foreign defendant
 16 “by any internationally agreed means of service that is reasonably calculated to give notice, such
 17 as those authorized by the Hague Convention on the Service Abroad of Judicial and Extrajudicial
 18 Documents.” *Fed. R. Civ. P. 4(f)(1)*. Federal Rule of Civil Procedure 4(f)(2) allows service of
 19 process on a foreign defendant “if there is no internationally agreed means,” by a method that is
 20 reasonably calculated to give notice as prescribed by the foreign country’s law for service;
 21 directed by a foreign authority; or, unless prohibited by the country’s law, by delivering the
 22 summons and complaint to the defendant personally or using any form of mail that the clerk
 addresses and sends, requiring a signed receipt. *Fed. R. Civ. P. 4(f)(2)*. Service of process under
 Rule 4(f)(3) “is neither a ‘last resort’ nor ‘extraordinary relief,’” but rather “one means among
 several which enables service of process on an international defendant.” *RioProperties, Inc. v.
 Rio Int'l Interlink*, 284 F.3d 1007, 1014-15 (9th Cir. 2002). “[C]ourt-directed service under Rule
 4(f)(3) is as favored as service available under Rule 4(f)(1) or Rule 4(f)(2) Rule 4(f)(3) is
 not subsumed within or in any way dominated by Rule 4(f)’s other subsections; it stands
 independently, on equal footing.” *Id.* at 1015. The court thus need not consider the applicability
 of Rules 4(f)(1)-(2).

1 at 1016 (citing *SEC v. Tome*, 833 F.2d 1086, 1094 (2d Cir. 1987) (authorizing service of
2 process by publication); *Smith v. Islamic Emirate*, Nos. 01 Civ. 10132, 01 Civ. 10144,
3 2001 WL 1658211, at *2-3 (S.D.N.Y. Dec. 26, 2001) (authorizing service by
4 publication); *Levin v. Ruby Trading Corp.*, 248 F. Supp. 537, 541-44 (S.D.N.Y. 1965)
5 (allowing service by ordinary mail); *Int'l Controls Corp. v. Vesco*, 593 F.2d 166, 176-78
6 (2d Cir. 1979) (approving service by mail to last known address); *Forum Fin. Grp., LLC*
7 *v. President, Fellows of Harvard Coll.*, 199 F.R.D. 22 (D. Me. 2001) (authorizing service
8 to defendant's attorney); *New Eng. Merchs. Nat'l Bank v. Iran Power Generation &*

9 *Transmission Co.*, 495 F. Supp. 73, 80 (S.D.N.Y. 1980) (allowing service by telex for
10 Iranian defendants); *Broadfoot v. Diaz (In re Int'l Telemedia Assoc.)*, 245 B.R. 713,
11 719-20 (Bankr. N.D. Ga. 2000) (authorizing service via email)).

12 When a defendant is located within a country that is a signatory of the Hague
13 Convention of the Service Abroad of Judicial and Extrajudicial Documents in Civil or
14 Commercial Matters ("the Hague Convention"), the method of service on the defendant
15 must not be prohibited by the Hague Convention. See Fed. R. Civ. P. 4(f)(3). The Hague
16 Convention provides that member countries shall have a central authority to receive
17 requests for service of process arriving from other member countries. Nov. 15, 1965
18 (Hague Convention), [1969] 20 U.S.T. 361 at art. 2. The central authority then serves the
19 defendant or arranges service by an appropriate agency, either (1) by a method prescribed
20 by the country's internal law, or (2) by a method requested by the applicant, unless that
21 method is incompatible with the country's law. *Id.* at art. 5. The Hague Convention,
22 however, contains an explicit exemption where the address of the foreign defendant is

1 unknown: “This Convention shall not apply where the address of the person to be served
2 with the document is not known.” *Id.* at art. 1. The Hague Convention does not prohibit
3 service of process through international mail or international courier service, *see id.* at art.
4 10, and the Ninth Circuit has concluded that the Hague Convention does not prohibit
5 service of process by international mail so long as the relevant member country does not
6 object to that method of service, *see Brockmeyer v. May*, 383 F.3d 798, 800 (9th Cir.
7 2004) (“[W]e join the Second Circuit in holding that the Hague Convention allows
8 service of process by international mail.”).

9 Mr. Pomerantz’s last known address is in Canada (Butler Decl. ¶¶ 5-15) and
10 Canada is a signatory of the Hague Convention, *see Hague Convention*. Canada has not
11 objected to the provision of the Hague Convention that allows service of process via
12 international mail. *See id.* (“Provided the State of destination does not object, the present
13 Convention shall not interfere with . . . the freedom to send judicial documents, by postal
14 channels, directly to persons abroad . . .”); *Table Reflecting Applicability of Articles*
15 8(2), 10(a)(b) and (c), 15(2) and 16(3) of the Hague Service Convention, Hague
16 Conference on Private International Law (Dec. 2015), <https://assets.hcch.net/docs/6365f76b-22b3-4bac-82ea-395bf75b2254.pdf> (stating that Canada has not objected to Article
17 10 of the Hague Convention). In addition, Mr. Pomerantz refuses to provide a residential
18 address at which he can be personally served by the central authority of Canada. (Butler
19 Decl. ¶ 15.) The court thus finds that service of process through international mail and
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1 courier pursuant to Federal Rule of Civil Procedure 4(f)(3) for Mr. Pomerantz in Canada
 2 is proper.²

3 **B. Reasonableness of the Government's Requested Methods of Service**

4 Even where a method of service of process is proper under Federal Rule of Civil
 5 Procedure 4(f)(3), the method "must also comport with constitutional notions of due
 6 process." *Rio*, 284 F.3d at 1016 (citing *Mullane v. Cent. Hanover Bank Tr. Co.*, 339
 7 U.S. 306, 314 (1950)). To comport with due process, the method of service must be
 8 "reasonably calculated, under all the circumstances, to apprise interested parties of the
 9 pendency of the action and afford them an opportunity to present their objections." *Id.*

10 In *Jenkins v. Pooke*, the court authorized alternative service under Federal Rule of
 11 Civil Procedure 4(f)(3) via international mail and international courier. No. C 07-03112
 12 JSW, 2009 WL 412987 (N.D. Cal. Feb. 17, 2009). The court reasoned that the plaintiffs
 13 had been able to deliver service documents via international courier through FedEx to the
 14 defendant's listed contact address, the address was valid, and thus mailing to that address
 15 was likely to provide the defendant with notice. *Id.* at *2.

16 Similarly, at least one federal court has authorized service of process through a
 17 defendant's attorney. *Forum Fin. Grp.*, 199 F.R.D. at 24-25. In *Forum Financial Group*,
 18 the court authorized service on the defendant's attorney because the defendant had

20 ² The Government argues that the court may order alternative service via email, but it
 21 does not actually request that form of relief. (*See generally* Mot.) If the Government seeks
 22 authorization of service of process by email, it may so move, but the Government has not
 provided sufficient information about whether service via email is reasonably calculated to serve
 Mr. Pomerantz notice. *See infra* § III.B.

1 evaded service in Russia and the defendant's attorney had accepted service on the
2 defendant's behalf in a related case. *Id.* The court found that such service was "likely to
3 fulfill the due process requirement of being reasonably calculated to give [the defendant]
4 notice of the case and an opportunity to be heard." *Id.*

5 Mr. Pomerantz has acknowledged that he received at least one of the waiver
6 packages mailed to H Street and 1425 Marine Drive, but he has refused to provide his
7 residential address. (Butler Decl. ¶ 15.) The court thus finds that service of process
8 through international mail and courier to H Street and 1425 Marine Drive is reasonably
9 calculated to apprise Mr. Pomerantz of the pendency of this action and will afford him an
10 opportunity to present his objections. *See Rio*, 284 F.3d at 1016. The court does not,
11 however, authorize service of process to 1075 Marine Drive. The waiver package sent to
12 1075 Marine Drive could not be delivered, and the court thus finds that service of process
13 mailed to this address would not be reasonably calculated to give Mr. Pomerantz notice.
14 (Butler Decl. ¶ 13.)

15 Furthermore, because Mr. Nesathurai represents Mr. Pomerantz in his action
16 pending in the United States Tax Court, represented Mr. Pomerantz during the
17 administrative process that preceded this action, and filed power of attorney form with
18 the IRS in order to represent Mr. Pomerantz (Butler Decl. ¶¶ 16-17), the court finds that
19 service of process by international mail on Mr. Nesathurai also comports with due
20 process. Similar to *Forum Financial Group*, Mr. Pomerantz has declined to respond to
21 the waiver packages he has received (*id.* ¶ 15), and Mr. Nesathurai has previously
22 represented and is currently representing Mr. Pomerantz in similar matters (*id.* ¶¶ 16-17).

1 The court thus authorizes service of process by international mail and courier to Mr.
2 Nesathurai's office in addition to service of process mailed to H Street and 1425 Marine
3 Drive to ensure Mr. Pomerantz receives service of process.

4 **IV. CONCLUSION**

5 For the foregoing reasons, the court GRANTS the Government's motion to
6 authorize alternative service of process on Mr. Pomerantz (Dkt. # 5). It is hereby
7 ORDERED:

- 8 1. In lieu of personally serving Jeffrey P. Pomerantz, the Government is
9 authorized to serve him by alternate means as described more fully herein;
- 10 2. No later than thirty (30) days of the entry of this order, the Government shall
11 send to Jeffrey P. Pomerantz both via regular mail service to H Street,
12 international mail service to 1425 Marine Drive, and Federal Express courier
13 service a copy of this order, the summons issued to Mr. Pomerantz, and a copy
14 of the complaint filed in this action to the following addresses:
 - 15 i. Jeffrey P. Pomerantz
16 250 H Street, Apt. 77
Blaine, Washington 98230
 - 17 ii. Jeffrey P. Pomerantz
18 207-1425 Marine Drive
North Vancouver, B.C.
CANADA V7T 1B7
- 19 3. No later than thirty (30) days of the entry of this order, the Government shall
20 send both via international mail and courier a copy of this order, the summons
21

1 issued to Jeffrey P. Pomerantz, and a copy of the complaint filed in this action

2 to:

3 i. Hari Nesathurai
4 360 Bay Street, Suite 901
5 Toronto, Ontario
6 CANADA M5H 2V6

7 4. No later than sixty (60) days from the entry of this order, the Government shall
8 advise the court if any package sent to any of the above-ordered addresses have
9 been returned without being delivered.

10 Dated this 17th day of March, 2017.

11 
12 JAMES L. ROBART

13 United States District Judge